

Message Text

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ORIGIN IO-14

INFO OCT-01 ISO-00 /015 R

66011
DRAFTED BY:IO/IBC/BA:MDWYNES
APPROVED BY:IO/SA:DMANGAN
-----104292 131501Z /44
R 130314Z SEP 78
FM SECSTATE WASHDC
INFO USMISSION GENEVA 0000

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FOL USUN 03511 SENT ACTION SECSTATE SEPT 8, 1978

QUOTE USUN NEW YORK 03511

E.O.11652:N/A
TAGS: AORG, UN
SUBJECT: UN BUDGET: PROPOSED DEMARCHE TO SYG

REFS: (A) STATE 215090, (B) USUN 3393
SUMMARY: USUN MET WITH FRG, UK AND JAPAN TO OBTAIN VIEWS
RECEIVED FROM CAPITALS IN RESPONSE TO US PROPOSAL FOR
COORDINATED DEMARCHE TO SYG BY BIG FIVE POWERS ON
1980-1981 BUDGET. END SUMMARY

1. MISOFF MET WITH REPRESENTATIVES OF UK, FRG AND JAPAN
TO FOLLOW UP ON US SUGGESTED DEMARCHE TO UN SYG ON
1980-1981 BUDGET. FRANCE WAS UNABLE TO BE REPRESENTED
SINCE MME. DERRE WAS ENGAGED IN CPC HOWEVER MISOFF OBTAINED
GIST OF HER INSTRUCTIONS BUT WILL CONSULT INDIVIDUALLY
WITH HER BEFORE REPORTING TO DEPARTMENT. (SEE FINAL
PARAGRAPH.)

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2. ON BASIS INSTRUCTIONS RECEIVED BY JAPAN, UK AND FRG
REPS THE FOLLOWING COMMON POINTS EMERGED. ALL FAVOR
COORDINATED DEMARCHE TO SYG BY FIVE BIG POWERS DURING
ONE WEEK PERIOD PRIOR END SEPTEMBER. DEMARCHE SHOULD
BE AT PERMREP LEVEL WITH FOLLOW-UP CALLS AT LOWER LEVEL
TO INFORM UN CONTROLLER OF DEMARCHE WHILE ENSURING
CONTROLLER THAT FIVE APPRECIATED HIS EFFORTS WITH RESPECT

TO 1978-1979 BUDGET AND WISH AGAIN PROVIDE STRONG SUPPORT FOR HIS EFFORTS TO EXERCISE FIRM CONTROL OVER 1980-1981 BUDGET. CALLS ON UN CONTROLLER SHOULD BE TIMED AFTER APPOINTMENTS FOR PERMREPS MADE WITH SYG BUT COULD OCCUR BEFORE ALL PERMREPS COMPLETE THEIR DEMARCHE TO SYG. IT IS ASSUMED THAT UN/USG DAVIDSON WILL BE PRESENT WHEN PERMREPS CALL ON SYG.

3. FRG, UK AND JAPAN REPORTED THAT THEIR INSTRUCTIONS WOULD EXCLUDE USSR FROM BEING INCLUDED IN COMMON BIG FIVE DEMARCHE BUT USSR MIGHT BE INFORMALLY TOLD THAT DEMARCHE HAD BEEN MADE AFTER PERMREPS HAD CALLED ON SYG EVEN THOUGH USSR WOULD PROBABLY ALREADY HAVE KNOWLEDGE OF FIVE'S COORDINATED EFFORTS TO RETARD UNWARRANTED AND UNCONTROLLED ESCALATION OF 1980-1981 BUDGET. LIKEWISE, SEVERAL OTHER WESTERN MISSIONS IN NEW YORK COULD BE INFORMED OF BIG FIVE APPROACH AFTER PERMREPS HAD FINALIZED APPOINTMENTS WITH SYG BUT BEFORE CALLS WERE COMPLETED.

4. JAPAN AND UK FAVORED LEAVING "AIDE MEMOIRE" WITH SYG EXPRESSING MAJOR POINTS OF CONCERN. FRG WAS NOT INCLINED TO LEAVE NOTE BUT WOULD SEE NO MAJOR DIFFICULTY IF ALL FIVE DID NOT INDIVIDUALLY LEAVE "AIDE MEMOIRE."

5. MAJOR ISSUE OF CONCERN RELATED TO US STRONG DESIRE TO LIMITED OFFICIAL USE

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OBTAIN ZERO PROGRAM GROWTH POLICY AS THE MAJOR ELEMENT IN THE DEMARCHE. UK FELT THAT IT WAS UNREALISTIC TO PROPOSE ZERO GROWTH APPROACH SINCE SOME PROGRAMS WOULD HAVE TO EXPAND AND UNLESS SPECIFIC REDUCTIONS IN OTHER PROGRAMS COULD BE IDENTIFIED, ZERO PROGRAM GROWTH WOULD NOT BE POSSIBLE. JAPANESE PREFERENCE WAS TO FUDGE SPECIFIC GROWTH RATE IN DEMARCHE BY URGING SYG TO EXERT HIS INFLUENCE TO LIMIT PROGRAM GROWTH TO SMALLEST POSSIBLE GROWTH RATE WITH ZERO GROWTH AS DESIRABLE GOAL BUT JAPAN COULD SETTLE FOR GROWTH RATE BETWEEN ZERO AND TWO PERCENT BUT TWO PERCENT WOULD BE THE ABSOLUTE UPPER LIMIT. FRG FELT GROWTH RATE BETWEEN ZERO AND TWO PERCENT WAS REALISTIC AND ACCEPTABLE PROVIDED CAVEAT WAS ADDED THAT TWO PERCENT REPRESENTED MAXIMUM GROWTH RATE AFTER ALL BUDGET ADD-ONS DURING 1979 GA WERE TAKEN INTO ACCOUNT. QUESTION OF THE BASE FIGURE FOR CALCULATING THE RATE OF GROWTH WAS NOT ADDRESSED. AS PREVIOUSLY REPORTED, WE UNDERSTAND THAT FRANCE FAVORS A SINGLE PERCENTAGE INCREASE COVERING BOTH PROGRAM AND ALL OTHER INCREASES. FRG, UK AND JAPAN DID NOT EXPRESS SUPPORT FOR FRENCH POSITION.

6. UK, JAPAN AND FRG ARE IN FAVOR OF FIRMLY DRAWING SYG'S ATTENTION TO GA REQUEST THAT OBSOLETE, INEFFECTIVE AND UNNECESSARY PROGRAMS BE IDENTIFIED AND TERMINATED BUT RECOGNIZED COMPLICATIONS THAT EXIST IN LIGHT FEEBLE EFFORTS SO FAR INDICATED IN PRESENT MEDIUM-TERM PLAN DOCUMENTS NOW BEFORE CPC. NEVERTHELESS IT WAS AGREED THAT FIVE SHOULD STRONGLY ENFORCE THEIR VIEWS ON THIS POINT IN DEMARCHE TO SYG.

7. FURTHER CONSULTATIONS SCHEDULED FOR TUESDAY, SEPTEMBER 12, TO FINALIZE REMAINING DETAILS AND INCLUDE FRANCE FULLY IN EFFORTS. USUN REQUESTED DRAFT COMMON TALKING POINTS AND BASIC ELEMENTS FOR "AIDE MEMOIRE" FOR TUESDAY MEETING AND WE ENVISAGE DRAWING UPON LIMITED OFFICIAL USE

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GUIDANCE CONTAINED REFTEL (A) AND DATAFAXING DRAFT TEXT TO HENNES, IO/IBC, SHORTLY FOR COMMENT.

8. MISOFF LATER MET SEPARATELY WITH FRENCH REPRESENTATIVE E. DERRE TO OBTAIN DETAILS OF HER INSTRUCTIONS.

9. FRENCH POSITION IS TO SUPPORT JOINT COORDINATED DEMARCHE ALONG LINES EXPRESSED BY OTHERS. ONLY POINT OF DEPARTURE WAS THAT FRENCH POSITION SUPPORTS FLAT TEN PERCENT ANNUAL INCREASE IN 1980-1981 BUDGET TO COVER PROGRAM EXPANSION, INFLATION, WAGE AND PRICE OR OTHER INCREASES. ESSENTIALLY FRENCH BELIEVE THAT SUCH APPROACH IS SIMPLE TO UNDERSTAND, EASY TO APPLY AND WOULD BE MORE EFFECTIVE THAN A TWO PERCENT PROGRAM GROWTH CONCEPT. FRANCE ALSO AGREES THAT FIVE NEED NOT BE UNIFORM IN ALL DETAILS OF DEMARCHE.

10. SINCE ANOTHER MEETING OF THE FIVE WILL BE HELD ON TUESDAY, SEPTEMBER 12, FRANCE IS PREPARED TO RAISE THEIR POINT AT THAT TIME. USUN WOULD APPRECIATE GUIDANCE ON FRENCH POSITION. YOUNG UNQUOTE CHRISTOPHER

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Message Attributes

Automatic Decaptioning: X
Capture Date: 01 jan 1994
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: LOBBYING, DEMARCHE, SECRETARY GENERAL, BUDGETS, INTERGOVERNMENTAL COOPERATION
Control Number: n/a
Copy: SINGLE
Draft Date: 13 sep 1978
Decaption Date: 01 jan 1960
Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 20 Mar 2014
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1978STATE231670
Document Source: CORE
Document Unique ID: 00
Drafter: IO/IBC/BA:MDWYNES
Enclosure: n/a
Executive Order: N/A
Errors: N/A
Expiration:
Film Number: D780372-0536
Format: TEL
From: STATE
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1978/newtext/t19780971/aaaacgjs.tel
Line Count: 158
Litigation Code IDs:
Litigation Codes:
Litigation History:
Locator: TEXT ON-LINE, ON MICROFILM
Message ID: 1df85751-c288-dd11-92da-001cc4696bcc
Office: ORIGIN IO
Original Classification: LIMITED OFFICIAL USE
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 3
Previous Channel Indicators: n/a
Previous Classification: LIMITED OFFICIAL USE
Previous Handling Restrictions: n/a
Reference: 78 STATE 215, 78 USUN NEW YORK 3393
Retention: 0
Review Action: RELEASED, APPROVED
Review Content Flags:
Review Date: 05 may 2005
Review Event:
Review Exemptions: n/a
Review Media Identifier:
Review Release Date: N/A
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
SAS ID: 1449973
Secure: OPEN
Status: NATIVE
Subject: UN BUDGET: PROPOSED DEMARCHE TO SYG
TAGS: AORG, PORG, PEPR, US, UK, FR, GE, JA, UN
To: GENEVA
Type: TE
vdkgvwkey: odb://SAS/SAS.dbo.SAS_Docs/1df85751-c288-dd11-92da-001cc4696bcc
Review Markings:
Sheryl P. Walter
Declassified/Released
US Department of State
EO Systematic Review
20 Mar 2014
Markings: Sheryl P. Walter Declassified/Released US Department of State EO Systematic Review 20 Mar 2014